

## Sudan

### Roadmap for Peace

#### *ZIF-Timeline: Implementation of the Comprehensive Peace Agreement (CPA) of January 9th, 2005*

On January 9th, 2005, the Government of Sudan and the Sudan People's Liberation Movement (SPLM) signed the Comprehensive Peace Agreement (CPA). In support of this Agreement the UN Security Council established on March 24<sup>th</sup>, 2005, the United Nations Mission in Sudan (UNMIS) with an authorized strength of about 11.000 military, police and civilian personal ([Resolution 1590](#)).

The following timeline provides detailed information on the planned six year schedule of the CPA as well as its actual state of implementation. In addition it describes the numerous committees and other bodies to be established under the CPA.

#### Key to the timeline

The complex chronology of the CPA is laid out in a number of protocols and agreements. Throughout the following roadmap, the sources of the provisions (documents and paragraphs) are indicated in brackets. The following abbreviations are used:

<i>CEASEFIRE</i>	Permanent Ceasefire and Security Arrangement Modalities during the Pre-Interim and Interim Periods
<i>POWER</i>	Implementation Modalities of the Protocol on Power Sharing
<i>WEALTH</i>	Implementation Modalities of the Framework Agreement on Wealth Sharing
<i>ABYEI</i>	Implementation Modalities of the Protocol on the Resolution of the Abyei Conflict
<i>KOR/NILE</i>	Implementation Modalities of the Protocol on the Resolution of the Conflict in Southern Kordofan and Blue Nile States

The CPA also provides for the creation of various national and international committees and other bodies. Moving your mouse over their names (indicated in red italics) will open a pop-up window containing a short description of each body.

Date	Planned Course of Events	Actual Course of Events	
<b>PRE-INTERIM PERIOD</b> January 2005	<b>D-Day: 9 Jan.05</b> <i>(CEASEFIRE)</i>	<ul style="list-style-type: none"> <li>• Signing of Comprehensive Peace Agreement (CPA)</li> <li>• Ceasefire to come into effect (<i>Annex 2</i>)</li> <li>• Parties to declare size and location of their forces and equipment to UNMIS (<i>Annex 2</i>)</li> <li>• State of emergency in ceasefire zone to be lifted (<i>Annex 2</i>)</li> </ul>	<ul style="list-style-type: none"> <li>• achieved on target date</li> <li>• achieved on target date</li> <li>• delays; most data submitted by Feb. 2006</li> <li>• achieved 30 June 2005 except Darfur and Eastern Sudan (another state of emergency was briefly imposed after death of First Vice President John Garang)</li> </ul>
	<b>+1 day: 10 Jan.05</b> <i>(WEALTH)</i>		
	<b>+3 days: 12 Jan.05</b> <i>(CEASEFIRE)</i>	<ul style="list-style-type: none"> <li>• <i>National Revenue Fund</i> to be established (<i>F.1</i>)</li> <li>• <i>Joint National Transition Team</i> to be established (<i>K.2</i>)</li> </ul>	<ul style="list-style-type: none"> <li>• achieved with delay</li> <li>• established 9 Mar. 2005</li> </ul>
	<b>+3 days: 12 Jan.05</b> <i>(ABYEI)</i>	<ul style="list-style-type: none"> <li>• All fighting and propaganda campaigns to be ceased (<i>Annex 2</i>)</li> <li>• Joint Media Committee to be established (<i>Annex 2</i>)</li> </ul>	<ul style="list-style-type: none"> <li>• achieved in general, though isolated fighting continues</li> <li>• established Apr. 2005 but has only met informally</li> </ul>
	<ul style="list-style-type: none"> <li>• Abyei is to receive special administrative status; its inhabitants are to become citizens of the two neighboring states i.e. Southern Kordofan and Bahr el Ghazal (<i>A.1 and A.2</i>)</li> <li>• International observers arrive in Abyei to monitor the implementation of the CPA (<i>A.6</i>)</li> </ul>	<ul style="list-style-type: none"> <li>• achieved; currently being administered by a special Local Executive Council under the national Presidency</li> <li>• achieved with considerable delays</li> </ul>	
	<ul style="list-style-type: none"> <li>• <i>Other Armed Groups Collaborative Committee</i> to be formed (<i>11.4</i>)</li> </ul>	<ul style="list-style-type: none"> <li>• achieved with delay: SPLA and SAF only submitted lists of "other armed groups" (OAG) in June 2006; SPLA only nominated its members on 24 July 2006</li> </ul>	
<b>D-Day+15days: 24 Jan.05</b> <i>(CEASEFIRE)</i>	<ul style="list-style-type: none"> <li>• <i>National Constitutional Review Commission</i> to be established (<i>40</i>)</li> </ul>	<ul style="list-style-type: none"> <li>• achieved with delay; 1st meeting held Apr. 2005; prepared the Interim National Constitution; was re-established 7 Jan. 2006 to review all new bodies and legal acts related to implementation of the CPA; convened on 18 September 2006; established four specialized committees to review draft legislation</li> </ul>	

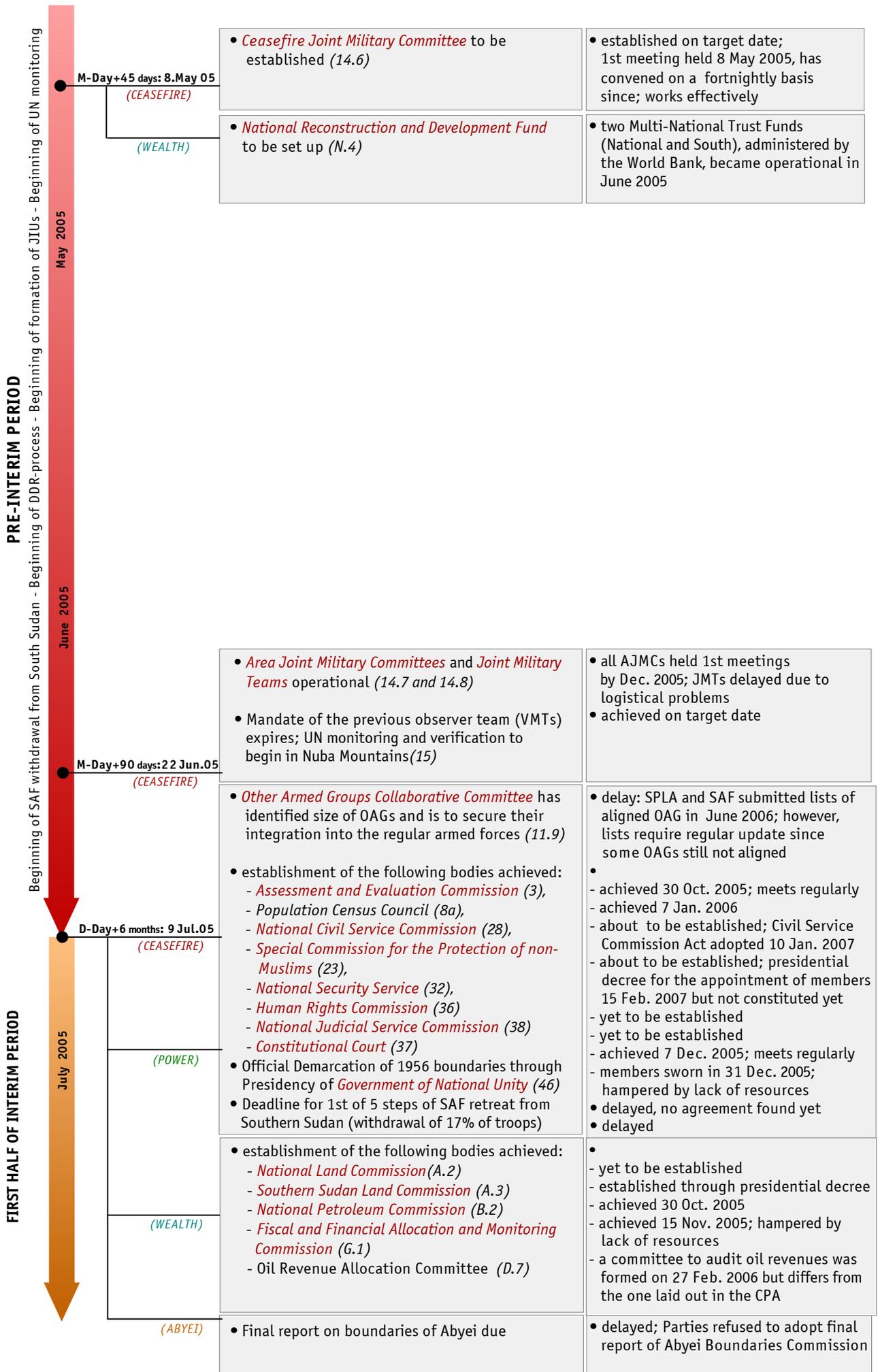
**PRE-INTERIM PERIOD**

February 2005  
 March 2005  
 April 2005

Information campaign for Peace Agreement  
 Beginning of UN monitoring - Beginning of formation of JIUs - Beginning of DDR process - Beginning of withdrawal from South Sudan

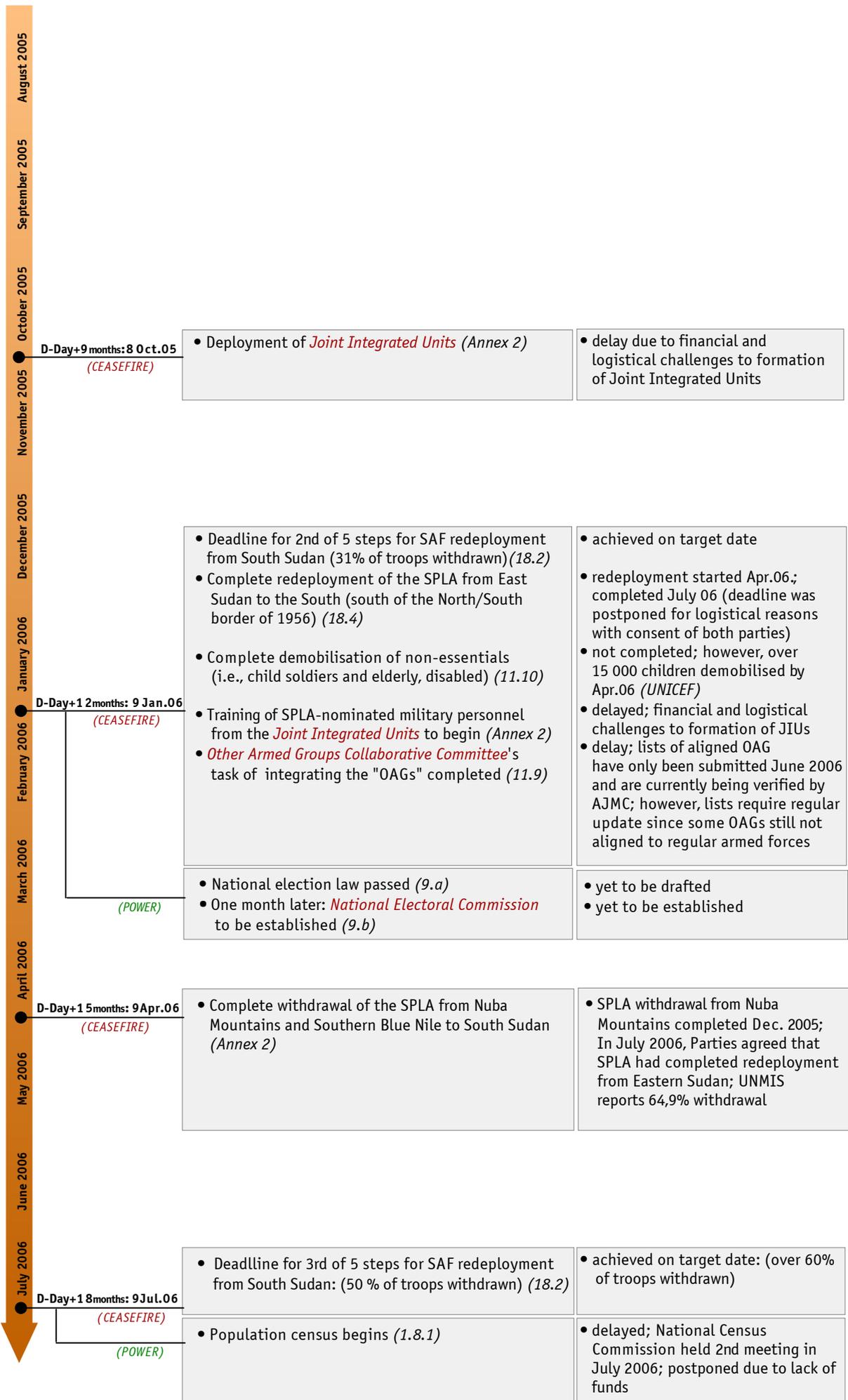


<p><b>D-Day+30 days: 8 Feb. 05</b> (CEASEFIRE)</p>	<ul style="list-style-type: none"> <li>All prisoners of war released (1.8)</li> <li><b>National DDR Coordination Council</b> to be established (25.1.1)                             <ul style="list-style-type: none"> <li>Northern DDR Coordination Commission to be established</li> <li>Southern DDR Coordination Commission to be established (25.1.2)</li> </ul> </li> <li><b>Joint Defence Board</b> to be established (17)</li> <li><b>Ceasefire Political Commission</b> to be established (14)</li> <li>Northern and Southern <b>De-mining authorities</b> to be established; collaboration with <i>UN Mine Action Service</i> (8.6.6)</li> </ul>	<ul style="list-style-type: none"> <li>600 out of the initial 750 PoWs were released by Oct. 2005</li> <li>established 18 Feb. 2006; 1st meeting held 20 Dec. 2006                             <ul style="list-style-type: none"> <li>established 19 Feb. 2006; has yet to convene 1st meeting</li> <li>yet to be established (although commissioners have been appointed)</li> </ul> </li> <li>established 29 Dec. 2005 but not circulating minutes of its meetings nor are UNMIS observers invited</li> <li>established Aug. 2005; 1st meeting held Feb. 2006</li> <li>a single National Mining Action Authority (NMAA) was established instead on 7 Mar. 2006</li> </ul>
<p><b>D-Day+ 60 days: 10 Mar. 05</b> (CEASEFIRE)</p>	<ul style="list-style-type: none"> <li><b>Joint Integrated Units</b> to be deployed in Khartoum and Juba (20.10.4)</li> <li>Establishment of a mechanism for monitoring daily oil production</li> <li>Final deadline for agreement on an oil benchmarking price for 2005 (D.1-D.5)</li> </ul>	<ul style="list-style-type: none"> <li>achieved with delay May 2006; JIUs only formally endorsed 27 Jan. 2006 due to delay in formation of Joint Defense Board</li> <li>GOSS has requested technical assistance from Norway</li> <li>deadline met</li> </ul>
<p><b>M-Day: 24 Mar. 05</b> (CEASEFIRE)</p>	<ul style="list-style-type: none"> <li>UN Security Council to adopt resolution 1590 with mandate for UN Mission (UNMIS)</li> </ul>	<ul style="list-style-type: none"> <li>adopted on target date <i>See UN resolution 1590</i></li> </ul>
<p>(CEASEFIRE)</p>	<ul style="list-style-type: none"> <li>Joint training of SAF and SPLA troops in <b>Joint Integrated Units</b> to begin (20.10.2)</li> <li>Concentration of armies into specified Assembly Areas to be completed (8.3)</li> </ul>	<ul style="list-style-type: none"> <li>delayed due to late creation of Joint Defence Board</li> <li>SPLM has not yet organised nor assembled the bulk of its troops</li> </ul>
<p><b>C-Day: 9 Apr. 05</b> (POWER)</p>	<ul style="list-style-type: none"> <li><b>Adoption of Interim National Constitution (C-Day)</b> (42, 43)</li> <li>Presidency of the <b>Government of National Unity (GONU)</b> formed (15)</li> <li><b>Council of States</b> (11) and <b>National Assembly</b> (12) to be set up</li> <li><b>Government of Southern Sudan (GOSS)</b> to be formed (48)</li> <li><b>Council of Ministers</b> set up (18 and 26)</li> <li>Legislature and government institutions of the states to be set up (55,57,58,59)</li> <li>South Sudanese Constitution adopted (47)</li> <li>Southern Sudan state governors appointed (54)</li> <li>South Sudanese Council of Ministers formed (51)</li> <li>Appointment of all judges in South Sudan (52 and 53)</li> </ul>	<ul style="list-style-type: none"> <li>signed into law 9 July 2005</li> <li>achieved 20 Sept. 2005 (delay due to death of First Vice President John Garang and disagreement over distribution of ministerial posts)</li> <li>both formed and met for inaugural session on 31 Aug. 2005</li> <li>achieved 22 Oct. 2005</li> <li>achieved with delay</li> <li>achieved with delay</li> <li>signed into law on 5 Dec. 2005</li> <li>achieved</li> <li>achieved Oct. 2005</li> <li>achieved</li> </ul>
<p>(WEALTH)</p>	<ul style="list-style-type: none"> <li>Legislation for a dual banking system passed (L.1)</li> <li>37 days later: establishment of a <b>Bank of Southern Sudan</b> (L.4)</li> <li>Transfer of 50% of oil revenue to South Sudan begins (D.7); after establishment of state governments: monthly transfers of at least 2% of oil revenue to the oil producing states/regions (D.6)</li> </ul>	<ul style="list-style-type: none"> <li>restructuring of dual banking system completed June 2005</li> <li>achieved 19 July 2006 with inauguration of southern branch of Bank of Sudan in Juba</li> <li>delayed due to disagreement over boundaries in oil producing areas; oil revenues received by GOSS in 2005 and 2006 fell short of expected amount</li> </ul>



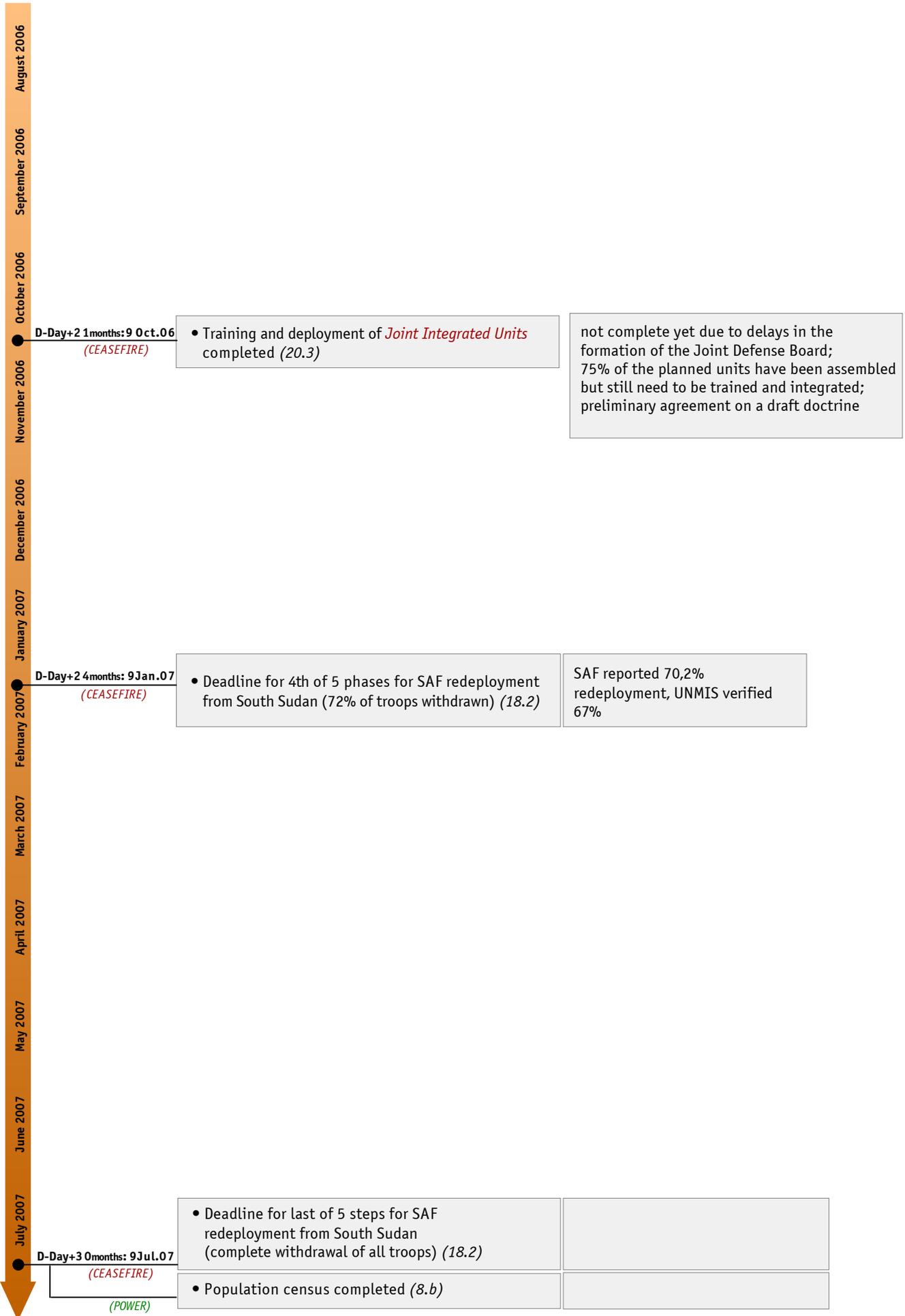
**FIRST HALF OF INTERIM PERIOD**

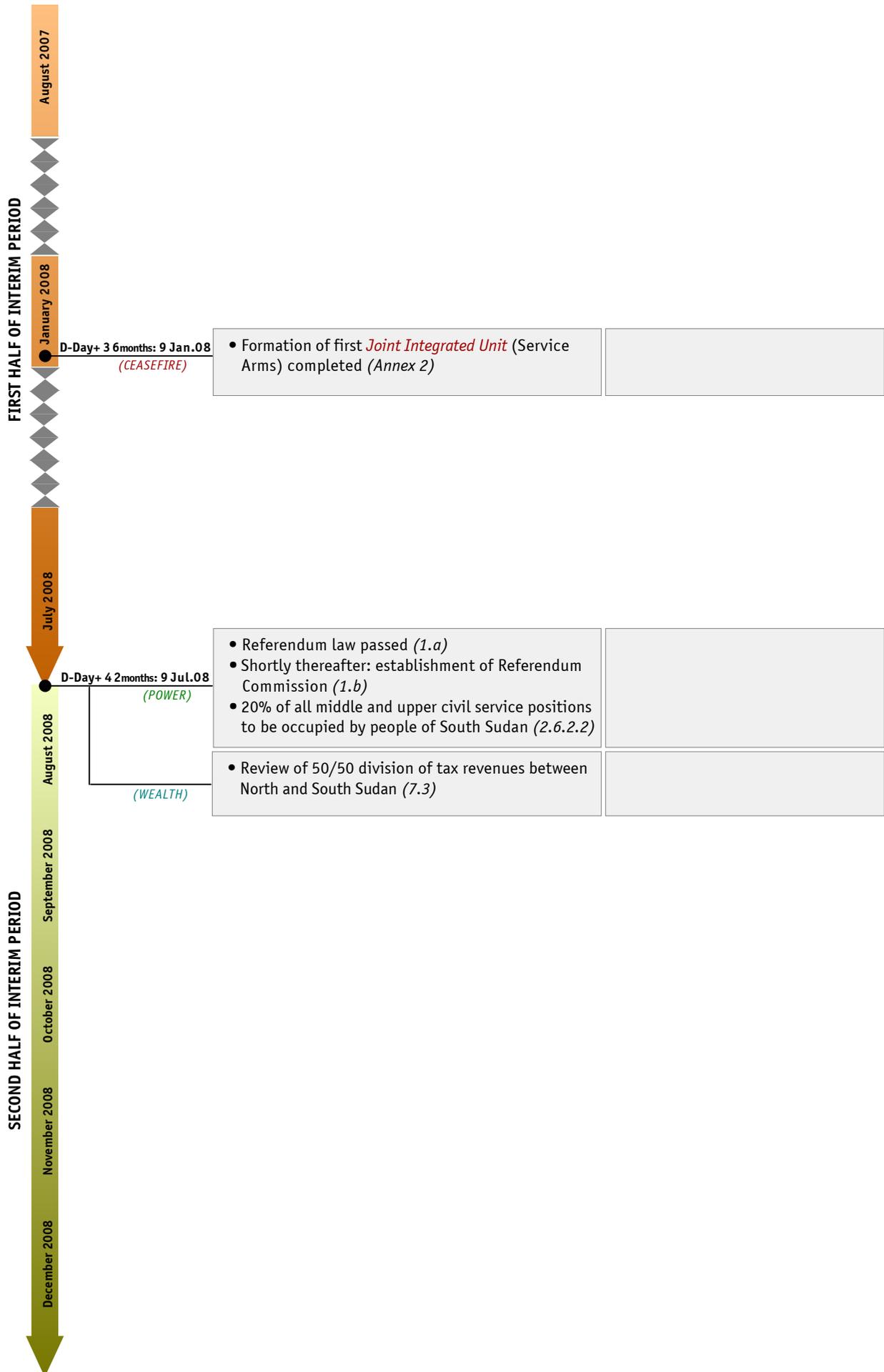
Complete deployment of JIUs - Complete retreat of the SPLA from Eastern Sudan, Nuba Mountains and Southern Blue Nile



**FIRST HALF OF INTERIM PERIOD**

Complete retreat of the SAF from the South - Continuation of DDR - Beginning of negotiations for proportional reduction of forces





**SECOND HALF OF INTERIM PERIOD**

Continuation of DDR - Continuation of training - Continuation of monitoring - Development of a plan to transform JIUs into integrated units



January 2009  
February 2009  
March 2009  
April 2009  
May 2009  
June 2009  
July 2009  
August 2009  
September 2009  
October 2009  
November 2009  
December 2009

D-Day + 4 8months: 9 Jan.09  
*(KOR/NILE)*

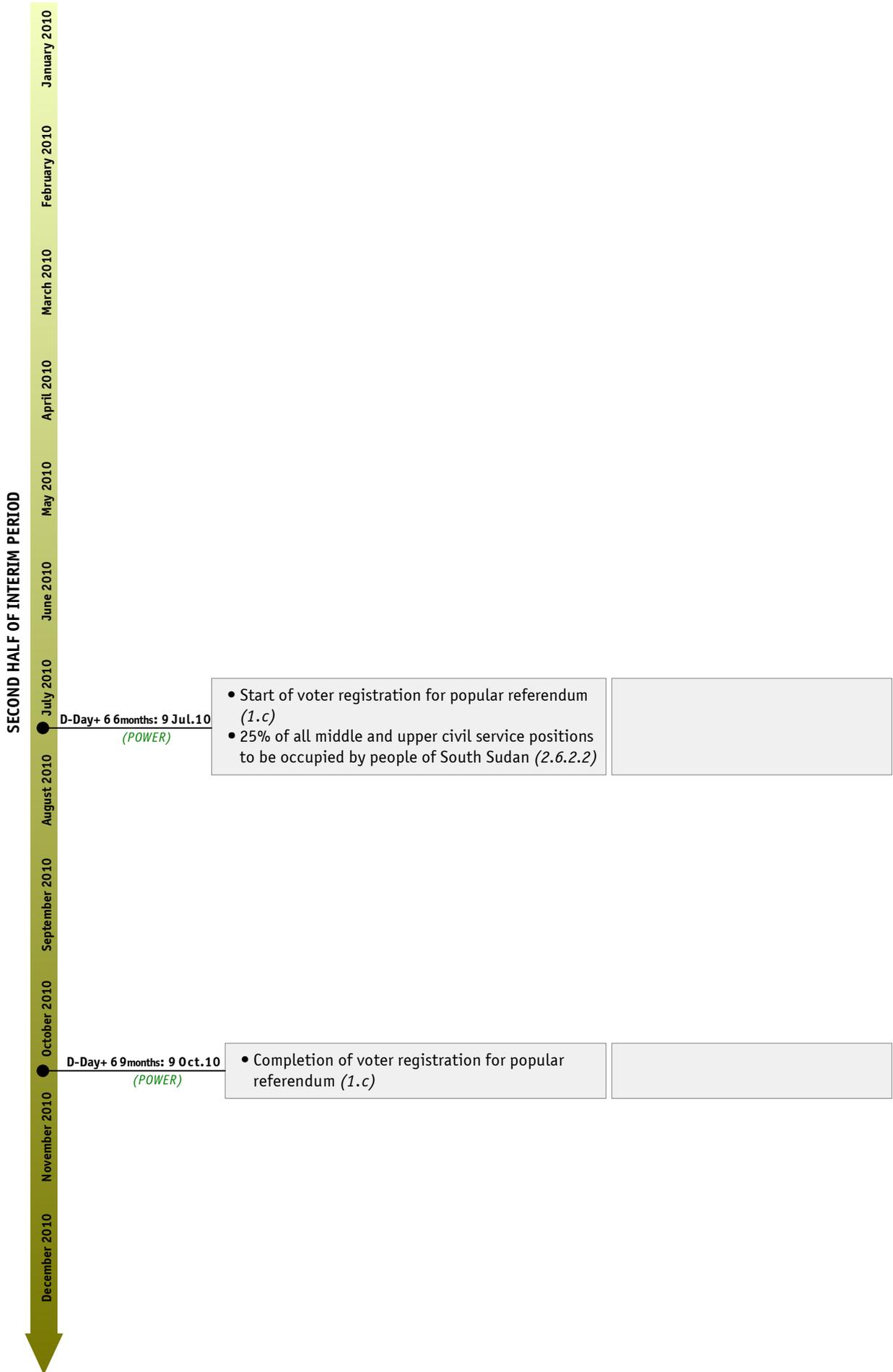
- Review and, if necessary, revision of the CPA for Kordofan and Southern Blue Nile States (B.5)

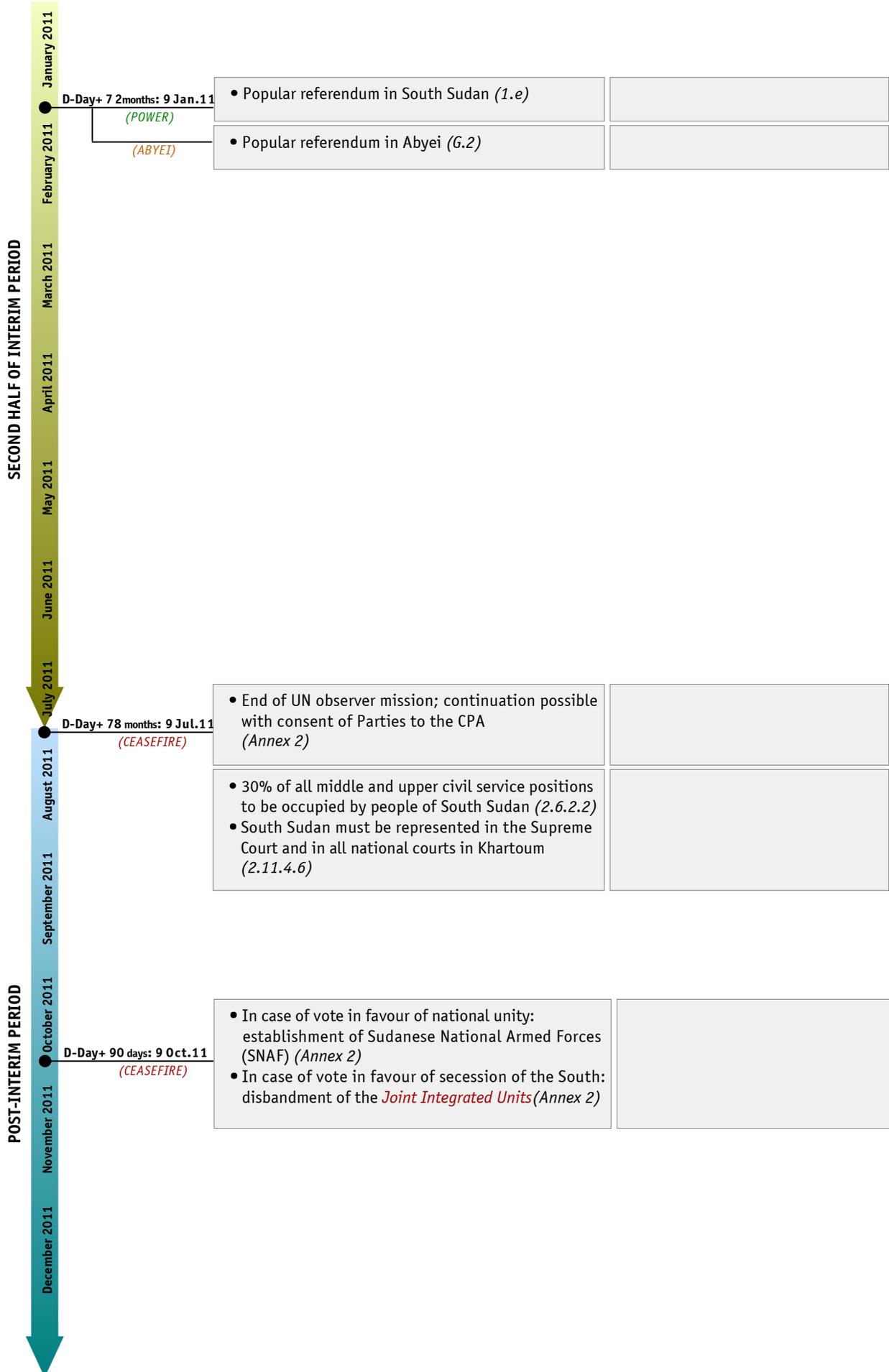
D-Day + 5 2months: 9 May 09  
*(CEASEFIRE)*

- Integration process within *Joint Integrated Units* completed (20.5)

D-Day + 5 4months: 9 Jul.09  
*(POWER)*

- Elections on all levels completed (1.8.3)





## List of Abbreviations

ABC	Abyei Boundaries Commission
AEC	Assessment and Evaluation Commission
AJMC	Area Joint Military Committee
AMIS	African Union Mission in Sudan
BOSS	Bank of Southern Sudan
CBOS	Central Bank of Sudan
CJMC	Ceasefire Joint Military Committee
CPA	Comprehensive Peace Agreement
CPC	Ceasefire Political Commission
CRC	Constitutional Review Commission
DDR	Disarmament, Demobilization and Reintegration
DDRR	Disarmament, Demobilization, Reintegration and Rehabilitation
DUP	Democratic Unionist Party
FFAMC	Financial Allocation and Monitoring Commission
G(O)NU	Government of National Unity
GOS	Government of the Republic of Sudan/Government of Sudan
GOSS	Government of Southern Sudan
IGAD	Intergovernmental Authority on Development
INC	Interim National Constitution
IPF	IGAD Partners' Forum
JAM	Joint Assessment Mission
JDB	Joint Defence Board
JEM	Justice and Equality Movement
JIU	Joint Integrated Unit
JMT	Joint Military Teams
MDTF	Multi-Donor Trust Fund
NCP	National Congress Party
NCRC	National Constitutional Review Commission
NCSC	National Civil Service Commission
NDA	National Democratic Alliance
NDDRC	Northern Sudan DDR Commission
NDDRCC	National DDR Coordination Council
NEC	National Electoral Commission
NJSC	National Judicial Service Commission
NLC	National Land Commission
NLC	SPLM National Liberation Council
NPC	National Petroleum Commission
NRDF	National Reconstruction and Development Fund
NRF	National Revenue Fund
OAGs (CC)	Other Armed Groups (Collaborative Committee)
PNC	Popular National Congress
SAF	Sudanese Armed Forces
SDDRC	Southern Sudan DDR Commission
SLM/A	Sudan Liberation Movement/Army
SNAF	Sudan National Armed Forces
SPLM/A	Sudan People's Liberation Movement/Army
SSDF	South Sudan Defence Forces
SSRDF	South Sudan Reconstruction and Development Fund
UNAMIS	United Nations Advance Mission in Sudan
UNMIS	United Nations Mission in Sudan